



REPUBLIC OF ESTONIA
MINISTRY OF CLIMATE

To the Points of Contact for the Espoo
Convention in Finland, Latvia, Lithuania
and Sweden

19.11.2025 21-6/25/56-3

Notification in accordance with Article 3 of the
Convention on Environmental Impact Assessment in
a Transboundary Context (Espoo Convention)
regarding the offshore wind farm in Saare 1 area

As the Party of origin, Estonia is hereby sending a notification in accordance with Article 3 of the
Environmental Impact Assessment in a Transboundary Context (Espoo Convention) regarding the
project plan by the developer Oxan Energy (hereinafter *the Developer*) to construct an offshore
wind farm in the Saare 1 area in the Baltic Sea.

Description of the project

The Developer intends to construct an offshore wind farm in the Baltic Sea.

The proposed Saare 1 offshore wind farm will consist of up to 60 wind turbines with a total
capacity of up to 900 MW and up to 3 substations. The planned maximum power of one wind
turbine is up to 30 MW and the maximum height above average sea level is up to 365 meters.
Additionally, it is planned to construct up to 3 hydrogen production platforms, along with
necessary production facilities, and up to 6 algae cultivation facilities in the Saare 1 area. The
planned area of the Saare 1 site is 88 km².

A schematic map illustrating the location of the proposed project is enclosed in Annex 1. The
proposed activity may have a transboundary impact on various aspects, including marine water
quality, marine mammals, fish and bird populations, bats, and protected natural objects. Therefore,
as the decision-maker responsible for development consent, the Consumer Protection and
Technical Regulatory Authority has requested that the Ministry of Climate notifies potentially
affected parties.

Please take also into consideration that according to the Estonian Transport Administration the
proposed Saare 1 offshore wind farm is located in the flight information zone of Latvia.

Environmental impact assessment procedure

On 29 September 2024, the Developer submitted an application to the Consumer Protection and
Technical Regulatory Authority for a superficies licence for the Saare 1 area. As per the Building

Code, a superficies licence is the right to encumber a delimited part of a public water body with a construction work that is permanently connected to the bottom of the water body and is not permanently connected to the shore. The developer applied for a superficies licence valid for 50 years. The application is enclosed in Annex 2.

According to the Environmental Impact Assessment and Environmental Management System Act (hereinafter *the Act*), the decision-maker will determine whether to initiate an environmental impact assessment (*hereinafter EIA*) based on the application for the development consent. The Consumer Protection and Technical Regulatory Authority initiated the procedure for superficies licence in the Saare 1 area, along with an EIA, on 17 June 2025 (decision number 1-7/25/205; Annex 3).

As stipulated by the Act, following the initiation of the EIA, the leading expert or an expert group under the supervision of the leading expert will prepare an EIA programme (scoping document). The decision-maker will seek opinions from all relevant authorities regarding the content of the EIA programme and will organize its public display and public hearing. After considering the opinions received during this process, the developer will submit the EIA programme to the decision-maker for verification of compliance with the requirements.

Subsequently, based on the EIA programme declared compliant, the EIA report will be prepared. The EIA report stage involves procedures similar to those in the programme stage.

When making a decision to grant or refuse to grant development consent, the decision-maker will take the results of the EIA and the environmental measures outlined in the EIA report into account. This also includes, where relevant, the results of transboundary consultations.

If the affected party intends to participate in the EIA procedure, the drafts of the EIA programme and EIA report will be forwarded to the affected state. Consultations are commenced regarding the environmental impact resulting from the proposed activity and environmental measures to be taken.

Answer to the notification

Kindly send the answer to this notification to the Ministry of Climate (info@kliimaministeerium.ee) by 18 January 2026 and:

- acknowledge receipt of the notification;
- indicate whether your country intends to participate in the offshore wind farm project's EIA procedure;
- provide possible comments concerning the scope for the assessment of the environmental impacts of the project affecting your country.

Bilateral Agreement between Estonia and Finland

In relation to the Agreement between Estonia and Finland on environmental impact assessment in a Transboundary Context, we wish to bring to Finland's attention the 13th meeting of the joint Commission on EIA. During this meeting, the Commission discussed the EIA notification practice between the countries and proposed to continue following the existing practice. However, in justified cases, Finland has the option to decide whether to participate in the specific EIA procedure at the EIA programme stage.

Contacts information

- Developer: Oxan Energy – Mr. Nicolas Paul-Dauphin, nicolas.paul-dauphin@oxan.energy
- Decision-maker: Consumer Protection and Technical Regulatory Authority – Ms. Carmen Tau, carmen.tau@ttja.ee
- Transboundary EIA procedure: Ministry of Climate – Ms. Lilli Tamm, lilli.tamm@kliimaministeerium.ee

Sincerely Yours,

(signed electronically)

Birgit Parmas

Point of Contact for the Espoo Convention

Enclosures:

1. Annex 1 – map of the proposed activity
2. Annex 2 – superficies licence application
3. Annex 3 – EIA initiation decision

List of recipients (Points of Contact):

- Finland: Finnish Environment Institute, transboundaryEIA.SEA@syke.fi; kirjaamo@syke.fi
- Latvia: State Environmental Service of the Republic of Latvia, pasts@vvd.gov.lv
- Lithuania: Mr. Vitalijus Auglys (Ministry of Environment), vitalijus.auglys@am.lt; cc: Ms. Beata Vilimaite Silobritiene (Ministry of Environment), beata.vilimaite-silobritiene@am.lt
- Sweden: Mr. Richard Kristoffersson (Swedish Environmental Protection Agency), richard.kristoffersson@swedishepa.se

For information:

1. Oxan Energy, nicolas.paul-dauphin@oxan.energy
2. Consumer Protection and Technical Regulatory Authority, info@ttja.ee

Lilli Tamm, +372 6269133
lilli.tamm@kliimaministeerium.ee